Dynamics of Ethnic Politics in Nigeria: An Impediment to its Political System

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Abstract: Without any form of prejudice, it is a fact that Nigeria is a multi-ethnic state with differences in its socio-political and economic development all of which have resulted in conflicts and counter conflicts. Ethnic politics in Nigeria’s political system have come to be a tragic and constant in Nigeria’s political system; where one must belong to the mainstream of ethnic politics for political relevance. It depicts attachments to the sub-national ethnic groups which threaten to undermine national integration and therefore divide the nation. Significantly, ethnicity in Nigeria was orchestrated by a long period of colonialism, a period which witnessed the ascendancy of the three major ethnic groups in Nigeria to the socio-political domination of other ethnic groups. It was a period when the three major ethnic groups were used by the colonialist as a pedestal for the distribution of socio-political and economic goods. Using a mixed method, this work argues that Nigeria’s political problem hinges on the negative consequences of ethnic politics. The paper concludes that if Nigeria’s political system must progress, it must be anchored on the need for the review of the constitutional and political structure of Nigeria to restore healthy political competition as opposed to the existing outdated political mechanism imposed on Nigeria by the military under the 1999 Constitution of the Federal Republic of Nigeria.

Keywords: Ethnic politics, Development, Globalization, Nationalism, Ethnic loyalty.

1. Introduction

If you are born in Nigeria, grow up and trained to become an engineer, lawyer, doctor or a teacher and probably die rich; you remain a Nigerian. But within the context of ethnicity; as long as you remain a Nigerian your political affiliation notwithstanding, your ethnic group is fixed. To Chandra (2012) everyone belongs to one ethnic group, the membership of each group remains for a long period of time, and as it is passed down from generation to generation, along the line there may be war, economic crisis but the fact is ethnic groups does not change. Without the consent and consensus of different tribes/ethnic groups which were over 300, the Nigeria federation was constituted by the British colonialist in the amalgamation of 1914. This action was reinforced by Onwe (2019) that on the formation of Nigeria on January 1, 1914, all the ethnic nationalities were conquered, subdued and placed as the subjects of the British Monarch. This forced/artificial marriage of ethnic groups which emerged upon the British imperial expansion no doubt has significant consequences for political development in Nigeria (Brown, 2013). This anomaly impelled the political leaders to start agitating for de-amalgamation of Nigeria in a bid to forestall the future danger which the forced merger of hitherto independent ethnic groups portended. Significantly, this fundamental error has deepened in contemporary Nigeria, hence the conspicuous differences in Nigeria’s ethnic configuration stretching from language to population, geographical landscape, level of education which the colonialist never considered before the artificial creation of Nigeria.

To this end, late Ahmadu Bello in 1944 described the amalgamation of Nigeria as the mistake of 1914 which if allowed to remains will ultimately lead to unstoppable bloodshed and failed country. Lending his voice to Ahmadu Bello’s observation, late Obafemi Awolowo described Nigeria as a mere geographical expression (Brown, 2013) that is not qualified to be called a country not alone a nation and if the amalgamation could not be reversed, then Nigeria should be restructured as strictly a federal state to give room for every ethnic group to enjoy freedom from being dominated by any one single tribe. Contrary to the expected unity, the politics of administration in Nigeria has been offensively punctuated by very disturbing ethnic politics. Brown (2013:172) expound that in Nigeria’s political system, the reconfiguration, formation of political parties, distribution of human and material resources and even crises (coup, civil war, and religious impasse) are hinged on ethno-religious politics. Without any form of prejudice, it is a fact that Nigeria is a multi-ethnic state with differences in its socio-political and economic development all of which have resulted into conflicts and counter conflicts. Notwithstanding the era of globalisation, the level of ethnicity in Nigeria has unabatedly
increased. Obviously, this is as a result of the life style of various ethnic groups which revolves round their ethnic identity; hence, the difficulty in producing uniformly informed socio-political and economic policies. It is against this background that many socio-political and economic problems tied to ethnicity still flourish in the polity, originating from the political rivalry amongst ethnic groups seeking for political relevance cum power and the wealth that comes with it. Ethnic politics have been a recurrent if not a permanent phenomenon in Nigeria’s political system. Ethnicity is, therefore, at the centre of politics; it is either you belong to the mainstream of ethnic politics or not without which one may not likely be politically relevant. In essence, it is not the political party that matters but your ethnic group. Nigeria no doubt is a highly divided society with three major ethnic groups (Yoruba, Igbo and Hausa/Fulani). The political system in Nigeria has since been tailored along these ethnic lines. This, however, does not mean there are no other ethnic groups in Nigeria. Of recent is the use of North/South dichotomy—a political arrangement that states that if the Hausa/Fulani from the north produces the president in a particular political dispensation, the next will have to come from the southern Yoruba and Igbo. However, this arrangement (not in Nigeria’s constitution) did not specify which part of the south thus pitching the majority ethnic groups in the south against the minority ethnic groups in the zone. This informs every socio-political and economic policy responses to the challenges posed by ethnic differences in the country which include among other power-sharing system, quotas system in the educational sector etc.

Table 1: Ethnic Groups of Nigeria

<table>
<thead>
<tr>
<th>Ethnic Groups</th>
<th>Percent</th>
</tr>
</thead>
<tbody>
<tr>
<td>Hausa</td>
<td>27.4%</td>
</tr>
<tr>
<td>Igbo</td>
<td>14.1%</td>
</tr>
<tr>
<td>Yoruba</td>
<td>13.9%</td>
</tr>
<tr>
<td>Fulani</td>
<td>6.3%</td>
</tr>
<tr>
<td>Ibibio</td>
<td>2.2%</td>
</tr>
<tr>
<td>Tiv</td>
<td>2.2%</td>
</tr>
<tr>
<td>Ijaw</td>
<td>2%</td>
</tr>
<tr>
<td>Kanuri</td>
<td>1.7%</td>
</tr>
</tbody>
</table>

Source: Worldometers (22/02/2019)

The 1999 constitution of Nigeria; Chapter 2 section 14 (3) and section 15 (2) states that “the composition of the Government of the Federation or any of its agencies and the conduct of its affairs shall be carried out in such a manner as to reflect the federal character of Nigeria and the need to promote national unity, and also to command national loyalty, thereby ensuring that there shall be no predominance of persons from a few State or from a few ethnic or other sectional groups in that Government or in any of its agencies. Accordingly, national integration shall be actively encouraged, whilst discrimination on the grounds of place of origin, sex, religion, status, ethnic or linguistic association or ties shall be prohibited” (Federal Republic of Nigeria, 2018). However, it is obvious that in Nigeria everything is based on first ethnic consideration before any other factor; this is evident in the area of voting, political office distribution, employment and government’s general support of the populace. Perhaps the reason why the Nigerian president, Mohamadu Buhari has been tagged a sectional president (Ogunsipe, 2017), based on the information from the International Monetary Fund’s (IMF) president Jim Yong Kim that in his first meeting with President Buhari he said specifically that the president would like IMF to shift its focus to the northern region of Nigeria (Punch Newspaper, 2017).

Why reacting to a question on how he [Buhari] hoped to tackle the security challenges in the Niger Delta (South-South of Nigeria), he articulated his envisioned biased leadership and perceived antipathy for that region when he said that the region should not expect to get any priority attention from his administration since he got very few votes from there. Thus corroborating the statement by Collier Paul (1995) in his work “Nigeria: Economic policy reforms for growth and poverty reduction,” that the Nigeria government is a Northern interest group. By interpretation, every Nigerian government [must] serves the socio-political and economic interest of the Northerners. It is on this premise that we shall look at ethnic politics in Nigeria and how it has affected the Nigeria political system. Relatively, Nigeria is still on her developmental journey; which requires the adoption of some political strategies that will embrace a holistic political reform where
every ethnic group would be able trust one another in order to achieve its developmental goals. This work
uses the indices of ethnic schism based on models of ethnic politics to explain the level of ethnic politics in
Nigeria. This paper argues that Nigeria's political problem hinges on the negative consequences of ethnic
politics in the country. It argues that ethnic politics is significant in explaining the prevalence of decay in
Nigeria’s political system.

2. Methods

Ideally, there are research methods that are specifically meant for an empirical phenomenon of this nature.
Research method is commonly classified into qualitative and quantitative methods; this refers to
dissimilarities in the nature of knowledge and the purpose for which research is being conducted. This work,
however, uses the mixed method. According to Blaikie (2000); Scandura and Williams (2000) this method
involves the use of multiple approaches and measures of an empirical phenomenon in order to overcome the
challenges of bias and validity. From an ethical point of view, mixed method arose in other to confirm and
endorse the rationality of research processes while using multiple sources (Yin, 2003). By implication, this
method of approach is opened to utilizing multiple data sources, multiple informants, and multiple methods.
Within this premise, this study combines the use of interactive (multiple informants) as well as context
analysis to source for information. The first source of information came from Nigerian colleagues on a
professional basis here at the University of Zululand. The second is the individuals who had been involved in
Nigeria politics and the third is the work of scholars on ethnic politics. Understandably, this method affords
the author to establish facts from the experiences of individual and their view, on ethnic politics in Nigeria.

Theoretical Explanation: According to Chandra (2012) researches on the effect of ethnicity on socio-
political and economic outcomes is driven by the assumption held by the primordialist that ethnic identities
are fixed. Identity, to Rothbart and Cherubin, (2009) relies on a common set of narratives, symbols, and a
shared sense of group differences. Olayode (2016) defined identity as a combination of socio-cultural
characteristics which individuals share, or are presumed to share, with others on the basis of which one
group may be distinguished from others. To Alubo (2009) identity is a group concept based on traits peculiar
to individual members of a group which provide responses to the question, “Who am I?” This phenomenon
has a combination of other layers of inter and intra ethnic relationship which could be gender and class all of
which refer to the same person either in self-definition or as defined by others; thus paving the way for ethnic
identity that has played a pivotal role in Nigeria’s political destiny. There are two opposing theories
(primordialism and constructivism) that can be explored to explain the phenomenon. To the primordialist,
ethnicity is explained as a social association, which is inherent while the constructivist sees ethnicity as an
identity, which is socially and culturally constructed (Olayode, 2016).

As human beings, the primordialist believes that ethnic identity is inborn with natural connections and to
some people which has produced natural divisions with others whether based on race, religion, language or
location (Geertz, 1973). Mamdani argues that if ethnicity is considered to be primordial, it means ethnic
politics [in Nigeria] would be inherent, thus leading to a Hobbesian war where every ethnic group naturally
compete and fight for their own political interests (Mamdani, 2002). Ethnicity in this work is viewed as a
social construct, thus implying a differentiation between a particular group and the other perceived as being
different. Berman (1998:310) sees the understanding of ethnicity as a socially constructed phenomenon, the
outcome of the continuous and generally conflict-ridden interaction of socio-political, economic, religious and
cultural forces both external and internal to developing ethnic communities. As Olayode (2016) puts it,
ethnicity does not by itself explain ethnic politics, but the exploitation of ethnicity by political actors for their
political and economic interests drives ethnic politics. Therefore, from the constructivist approach, ethnicity
is not a fixed condition, but a [socio-political] process that is subject to continuous change.

That Africa is not culturally, a homogeneous society with multiples of conflicting versions of culture and
interests is a function of its susceptibility to been reconstructed along ethnic lines (Peel, 1989). Berman
(1998:305) contends that post-colonial African ethnicity is a social construct as a reaction to the socio-
political, economic and cultural and political forces of colonialism. He further argues that African ethnic
invention emerged as a result of internal struggles over differential access to the resources of modernity and
economic accumulation. Hence Berman’s conclusion that those ethnicities were, in particular, the creations of
elites seeking the basis for a conservative modernization. In essence, ethnicity is the product of an unending historical progression, grounded in the past and permanently in creation. By implication, ethnic identity cannot be conjured out of thin air; it must be built on real socio-cultural experience (Gellner, 1983). Therefore, before ethnicity can be utilised as the basis for political mobilization and action, it must be a work of conceptual construction, an invention of a common history, language and culture.

Consequently, ethnicity has become an issue in [Nigerian] African societies because previous identities and solidarities were being called into question, as ethnic identity provided a stable core of belonging and continuity with the pasts in a world of snowballing instability (Erikson, 1991). This translates to mean that ethnic mobilization explains and reshapes the role of ethnicity in Nigerian politics (Akpan, 2007). Ethnicity as a mark of political identity in Nigeria predictably occupies a great space within the Nigerian political sphere; it is more or less the easiest and naturally the easiest way for the political class to mobilize people around basic human needs such as security, food, shelter, economic well-being etc. (Kelman, 2007). Hence the supposition that, ethnicity has become a sort of universal shorthand that marks a host of much more complex issues of identity and difference (Broch-Due, 2005). Based on the possibility of change in ethnic identity, Chandra (2012) believes that ethnic diversity can sometimes serve as a pedestal for strengthening rather than threatening democracy, preventing rather than producing violence, and inhibiting rather than accelerating state collapse or secession thus justifying the constructivists’ assertion that ethnic identity does change as time goes on. This is corroborated by Olayode (2016:244) that ethnic identity as a social construct and a dynamic process is, in reality, a fluctuant ingredient subject to alliances, mobilizations and manipulations. Through this, society is intensely differentiated and splintered along political affiliations, which in turn has debilitating consequences for socio-political and economic development.

3. Conceptual Discussion (Review of Literature)

Ethnicity and ethnic politics in African society (IES) have become so imperative thus making the question of ethnicity to be one of the most topical issues of study by social scientist owing to the fact that it is debatably, one of the factors responsible for the continent’s socio-economic and political difficulties. Scholars such as Easterly and Levine (1997), Posner (2004), Buhaug (2006), Easterly (2001), Barr and Oduro (2002) Milanovic (2003), Miguel and Gugerty (2005) and Kimenyi (2006) has argued that Africa’s ethnic diversity remained an impeccable factor responsible for its low socio-economic growth, political instability and conflict, high inequality amongst the populace and low or lack of service delivery – public goods. Berman (1998); Blanton, Mason, and Athow (2001) opines that the colonial period had a profound and debilitating effect on ethnicity in Africa, for a variety of reasons. It’s been suggested that colonialists directly promoted ethnic diversity through divide and rule (cost-saving) tactics thus promoting ethnic differences (Laitin, 1994). During the colonial era, ethnicity was rooted in the alliances of the indigenous uneducated leaders, integrating a well defined ethnically governmental system where the local population was involved in the bureaucratic authoritarianism by incorporating them into the pre-colonial patron-client relations (Berman, 1998).

Hence the assumption that the constructivist modern processes of economic and political development have overwhelmingly moulded ethnic identities in Africa. In the post-colonial period most African states have done very little to promote nation-building and ethnic harmonisation, but rather focusing on superficial policies alongside the promotion of deep ethnic divisions that contributed to pervasive patron-client relations and by extension to political and economic instability (Green, 2011). The controversies around ethnicity seem to have been heated up by the high visibility of mobilized and politicized ethnic groups in most multi-ethnic states. Therefore, the extent to which ethnic nationalities are able to effectively manage the interplay of ethnic difference determines to what extent a multi-ethnic nation develops without a crisis (Adetiba, 2013). Snodgrass (1995) argues that multi-ethnic developing states are often faced with the challenges of achieving sustainable economic development coupled with the task of managing often volatile inter-ethnic relations. He further argued that many of such states are besieged by lingering underdevelopment and political conflicts.

They are under-represented among the fastest growing economies of the world, and are over-represented among low income or slow-growing economies, apart from featuring prominently on the list of countries that have suffered from civil war and [on going] insurgencies. This was the case in Nigeria. Significantly, ethnicity
in Nigeria was orchestrated by a long period of colonialism, a period which witnessed the ascendency of the three major ethnic groups (Yoruba, Igbo and Hausa/Fulani) to the socio-political domination of other ethnic groups. It was a period when these three major ethnic groups were used by the colonialist as a pedestal for the distribution of socio-political and economic goods. This has continued to impact negatively on the forces of national integration and cohesion in ethnically divided Nigeria to date. This legacy of pervasive patron-client relations and a complex ethnic dialectic of assimilation, fragmentation and competition have persisted in post-colonial Nigerian society, a phenomenon that has since remained fundamental.

If not central in Nigeria’s political governance, thus accounting for the personalistic, materialistic and opportunistic character of Nigeria’s politics; undermining its socio-economic and political transformation (Berman 1998). Hence the favor enjoys by a particular ethnic group when political leaders from co-ethnic group control political power when deciding with whom to ally and to whom to distribute public goods (Wimmer et al., 2009). Ethnicity has therefore provided individuals and groups with their most important political resource in the competition for the scarce goods of modernity, as well as for access to local resources. What the above portends to mean is that in a plural society like Nigeria political activities tend to be organized along ethnic lines no matter how “national” the political parties in the country seems to be. Hence, the assumption of the diversity-breeds-conflict school that demographic index of heterogeneity is likely to overlook how ethnicity relates to the state (Wimmer et al., 2009: 317) while endangering national integration as well as inclusive development, where national integration is conceived as a process that unites people with different culture and social background into a national unit. In essence, a recognised national identity is significant to overcoming the dynamics of problems created by ethnic politics.

The main thrust of national integration which in the long run leads to development is to create room for unity among various groups and subsequently transform them into a political community (Shakir, 1982). However, national integration has remained an evolving pursue in the post-colonial ethnically divided Nigeria, although various methods and strategies of national integration such as Federal Character, Quota system, Zoning Formula, Oil producing and Non-oil producing states dichotomy have been opted for; but for the complexity and politicization of ethnicity, the problem has remained unabated. Achieving a sustainable national integration has, therefore, become a challenge for Nigeria owing to the contradictory socio-political strand of Nigeria where most ethnic groups, often, pursue their socio-political and economic interests using the ethnic currency. The problematic nature of ethnicity in Nigeria as conceived above can be explained within the framework of some theoretical points. According to Salauw & Hassan (2011:29) the negative aspect of ethnicity in Nigeria hinges on the framework that while developed countries are characterised by the pattern variables of universalism, achievement orientation and functional specificity, the under-developed ones are characterized by particularism, ascription and functional diffuseness.

In essence, for the underdeveloped countries to move forward, they must adopt the pattern variables that orientate people to be more mindful of their national identity rather than an ethnic group. Empirically, the modern society like the United States and Britain presents a very good example, where groups with different backgrounds see themselves as an American with the same identity and sharing equally democratic rights. People with different origin like Italian, Spanish, Malaysian, Canadian, Chinese, Indian and South African etc. have also developed such identity notwithstanding their association with their original ethnic group. Debatably, ethnicity in Nigeria from the context of conflict theory; is a struggle over claims to socio-political and economic status in which the aims of the different parties are not only to gain appropriate political and economic values but also to disengage, or even destroy their rivals (other ethnic groups). This implies that conflict may not likely occur if different groups can accept one another, contrariwise conflict will undeniably lead to violence if different groups are not accepted and accommodated. This is the reason why one would agree with Nnoli (1978) that conflict is an important aspect of ethnicism. It is unavoidable under environments of the inter-ethnic struggle for scarce socio-political and economic resources; hence its negative impacts on Nigeria’s political system.

Ethnic Politics in Nigeria: In Sub-Saharan Africa; the high level of ethnic diversity can be used to explain the region’s poor socio-economic and political performance. Easterly and Levine (1997) explained that in a comprehensive cross-section of African states (Nigeria inclusive) ethnic assortment was associated with bad economic policies on the part of political leaders, slow economic growth and low levels of per capita income
coupled with internal disharmony and instability that underpin the pluralistic framework of African society. Observably, ethnically divided countries always have a poor quality of governance, insufficient provision of socio-political and economic goods and frequent socio-religious and political crisis hinged on the promotion of ethnic agenda by political leaders instead of promoting policies that drives the process of nation-building. Nigeria today is one of the countries ranked low in indexes such as health care delivery, poverty alleviation, capacity building, educational standard, and generally infrastructural development. One major reason for this is as a result of the entrenchment of ethnic politics anchored by various political leaders. In Nigeria, ethnic politicking is a leading set of justifications for the poor economic performance of the polity.

Ethnic diversity according to Frank and Rainer (2012), often leads to rent-seeking by different ethnic groups thus generating conflict over provisioning of public goods. The constant domination of Nigeria’s national life by the Hausa-Fulani from the north, the Igbo from the south-east and Yoruba from the south-west, and subsequent ideological conflicts among political leader of these ethnic groups, consequentially, is a threat to the country’s socio-economic development and by extension national security and peaceful co-existence. In ethnically heterogeneous societies like Nigeria, it is a common feature for the ethnic groups that produces the leader (head of state/president) to approach developmental policies that commandeer the ethnic losers and limit the production of public goods as well as representation in government to deprive those outside the ruling group of the benefit of getting stronger, most importantly within the realm of economic relevance. Therefore, amongst the numerous challenges to socio-political and economic development in Nigeria, is ethnic politics. In Nigeria, there are four closely related and visible levels of ethnic politics; inter-group, intra-group, ethnic-state and individual (Osaghae, 2003:60). Overly, these levels operated the same political but present different socio-political and economic dynamics and issues.

At the individual level, for example, individual actors invoke the ethnic card at every slightest opportunity while pursuing in actual fact personal and private goals and most importantly ethnic goals. Contrary to what has been popularized by scholars of ethnicity; debatably, ethnicity is not a socio-political and economic resource only for the élites and the non-élites are not the passive political specimen of ethnic chauvinism (Osaghae, 2003). Recently, in uMlathuze area of Kwazulu-Natal; South Africa, the Igbo descent who are members of the Association of Nigerian Resident Union (ANRU) in uMlathuze district1 who thought they are being deprived of certain privileges decided to form a parallel ethnic association (Nzuko Ndigbo) to optimize the utility of ethnic connections. Fundamentally, the existentiality of ethnic politics in Nigeria was as a result of the denial of its citizens the various social-economic and political desires, identity, self-rule, security and equality, which is the basis of an egalitarian society and compounded by the protagonists of autocracy (the various military governments). Debatably, the instrument of ethnicity has been used by the political elites as an exclusion mechanism, in hand of the dominant ethnic groups using it to redistribute socio-political and economic resources toward their own member.

It can also be interpreted as a philosophy which individuals employ to resolve the uncertainties arising from the power structure within which they are located. A change in the ethnic group in power, therefore, translates to a change in socio-political and economic policies across the groups as well as a change in the distribution of political goods; hence, the low accountability of political leaders. The Buhari led administration for example, is said to have pandered to ethno-regional sentiments and hence his hard-line opposition to any form of restructuring, to please his support base. Therefore, his elevation of sectionalism to a near state policy has compromised national security on the slaughter slab of ethnoreligious sentiments, which has left marauding Fulani killer herdsmen with the freedom to destroy lives and property across Nigeria. Borrowing from Hashmi and Majeed (2015:319) the failure of states to engage a pluralistic framework that includes constitutional designs where the protection of ethnic identity is guaranteed leads towards a conflictual situation in which one ethnic group feel insecure against the dominance of others thus driving the feelings of antipathy which in the long run force ethnic groups to pursue their demands.

Politics and ethnicity in Nigeria are like identical twins; very difficult to separate a situation that have led the collapse of the traditional authority structures, state’s managerial institutions with its products as factional

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1 The author resides in uMlathuze area of Kwazulu-Natal; South Africa and formerly, the secretary general of ANRU
rivalries amongst political elites and non-political elites within (the majority) and without (the minority) ethnic groups as well as regional socio-economic disparities. Very important to the discourse on ethnic politics in Nigeria is the question of how all ethnic nationalities (Hausa, Yoruba and Igbo) defined and interpreted their own history; particularly before and after the colonial period? Nigeria no doubt is a multicultural society and ethnicity is believed to be at the core of this multiculturalism. Otite (2002) argued that ethnicity is sustained openly or secretly by strong changes of the several coexisting ethnic systems of symbols. Prior to Nigeria’s independence in 1960, the colonialists employed the instrument of ethnicity as a central administrative strategy in the administration of Nigeria. This was done under the disguise that Nigerians were still been ruled by their own people using the policy of “Indirect Rule”, a cost-saving system.

It was on this premise that ethnic groups acquired a common consciousness of who they are thus making ethnicity in Nigeria to be adjudged as a creation of colonialism fanned by post-colonial Nigeria leaders. Hence, the constructivists’ assumption that ethnicity is often the very product of the existing political and economic phenomena. Debatably, ethnicity in Nigeria is a product of inequality among the various ethnic groups orchestrated by a long period of colonialism; a period which witness the ascendancy of the Hausa/Fulani, Yoruba and Igbo as the three major ethnic groups to the socio-political domination of other ethnic groups and a period when these ethnic groups were used as a pedestal for the distribution of socio-political goods. This political situation has continued to impact the forces of national integration, and cohesion negatively in Nigeria polity. All through the period of colonial administration in Nigeria, the regional political systems that deepened ethnic politics were maintained. It, however, became obvious that the administrative policy of 1914 that sowed the seed of disharmony was blessed and sanctified by the Richards constitution of 1946 (the constitution came into operation in January 1947) that practically shred Nigeria into three unequal regions; contrary to its promise of maintaining Nigeria’s unity. Through the constitution, regional politics was strengthened and blew the wave of ethnic politics across the country.

Olawale (2018) noted that one of the notable features of Richard constitution of 1946 was its emphasis on the promotion of regionalism as a possible means of achieving political cohesion. Notwithstanding the amalgamation of 1914, the British continued to run the country (north and south) as separate political and administrative entities with little or no common linkage apart from the common economic infrastructure such as roads, railways and a common currency observed Mustapha (2006). It is therefore perceived that ethnic politics in Nigeria is a deliberate and inflexibly sustained phenomenon by the British colonialist making it the only institution through which ethnic groups could find a meaning to their lives. Ethnic politics in Nigeria can also be explained from the perspective of how ethnic groups perceive or see themselves after independence till date. Have they been able to realise their dreams? How would they affect changes to the political system to suit their aspirations within the polity? What are the strategies to achieve their goals? All these puts together have slackened sustainable socio-political and economic development in the polity, thus forcing Nigerians to put preference on what they can achieve as a member of a particular ethnic group instead of harnessing these differences for stability and sustainability of the polity.

Thus justifying the statement that ethnicity is one of the several identity-based connections that group and individuals often invoke to get what they want (Osaghae, 2003:61). It is therefore easy to believe that Nigeria as a nation is yet to effectively transit from a state of mutual distrust to a country of shared national ideals. This translates to mean that the more the strength of ethnic groups and their cohesiveness, the more the deterioration of nationalistic consciousness in every individual that makes the polity; thus truncating the development of national selfhood as well as political integration that engenders strong political system. In principle, ethnicity functions as an ideology whose focus and political implications are crucially influenced by the character of the individual which can be strengthened overtly or covertly by the state. In a study by Sriskandarajah (2005), it was discovered that the multi-ethnic states of Malaysia, Mauritius and Trinidad have been successful in achieving development and avoiding disharmony largely due to the pursuit of a hegemonic one nation strategy in the early decades following independence. Strategically, these countries lay emphasis on partnership between the major constituent ethnic groups and negotiated economic redistribution. Consequently, they were able to checkmate inter-ethnic inequality which is lacking in Nigeria polity within the light of state’s influence upon power structure.
Brown (1994) informed us that the state plays a significant role in influencing the distribution of power status and wealth in society and hence in the type of situational insecurities and threats with which individuals and groups are faced. This involves the state’s influence on socio-economic disparities, its influence upon the advantages which accrue to a particular ethnic group. The state also provides legitimation for the power structure in the form of a more or less explicit nationalist ideology, which defines the ideological parameters within which ethnic consciousness develops and operates. As a result, it becomes very difficult to decolonize the ethnic consciousness and behaviour of those they claim to govern. However, promoting national values and depoliticizing ethnicity, or employing ethnicity as a resource for the promotion of a state-initiated formula for development and national integration would in no way geared up Nigeria’s political development. The question that therefore arises is whether ethnic politics have affected Nigeria positively or negatively? In Nigeria, there are two dimensions to ethnic politics. It either makes or mars Nigeria’s political development.

4. Impacts of Ethnic Politics on Nigeria Political System

Nigeria like the USA, India and Brazil are a federation of 36 states with Abuja as the Federal Capital Territory (FCT). Nigeria’s federation arguably is the brainchild of the British colonialist dictated by the state of her multiculturalist. Nigeria, as it is today, has 774 Local Government Area. In 1979 Nigeria adopted the United States presidential system to replace the British parliamentary system, with three arms of government (executive, legislature and judiciary) providing an institutional livelihood for supposed inclusive growth and development of the country through the instrument of checks and balances and separation of powers. Good as it would have been to harness the instrument of its diversity for growth and development, ethnicity and ethnic consciousness of the people would not. In Nigeria, ethnic politics are at some level an indication of [political] immaturity; as it makes an appeal to citizens in a democratic society on public policies very difficult, thus making such policies to be canvassed solely on the basis of ethnic groups. Such politics most often prevails when the most immediate socio-political and economic needs have not been met. This has always been the case in most developing countries. Ethnic politics is a political activity, through which different ethnic groups make, preserve and modify the general rules under which they live.

As such, politics is fundamentally, a social activity, tortuously linked, on the one hand, to the reality of diversity and conflict, and on the other to preparedness to co-operate and supportive. It is practically common to say that in a country with the stable political system there is bound to be a stable and progressive socio-political and economic development but where the system is fraught and heated up with ethnic politics what suffers is the developmental process. Obviously, one of the factors that have affected Nigeria’s political development cum its image after the demise of colonialism is ethnic politics. The question of who will be the leader, which ethnic group will produce the leader, whose interest is he/she going to serve and many more have always been the bane of Nigeria’s political system. It is a common knowledge that the mode of governance in which Nigeria achieved her political independence, was civil democracy; but with the systemic institutionalization of ethnicity, democratic governance has always been at the mercy of ethnicism. By implication, ethnic politics is anti-democracy as it depicts attachments to the sub-national ethnic groups which threaten to undermine national integration and therefore divide the nation. Nigeria since her political independence in 1960 till date has experimented three distinct republican governments – 1960-1965, 1979-1983, 1999 till date – at times interrupted by a long period of military interregnum.

A quick survey of the political scenario in Nigeria after independence will show the magnitude to which ethnic allegiance has affected the nation’s dream of having sustainable democratic governance that engenders socio-political and economic development. If Nigeria must progress on her developmental journey; it is required that Nigeria has to develop political strategies based on structural and perceptual perspective. By structural, it must involve political reforms at all level. From a perceptual perspective, it includes the elimination of misunderstanding brought about in the society in the name of ethnic politics. This, however, could be done when there are trust and close interaction with the contending parties; the ethnic groups and the state authority. Meaning that; ethnic politics is significant to explain the prevalence of decay in Nigeria’s political development; a problem that can be solved constitutionally while avoiding its lingering effects. At independence, Nigeria had a federal structure made up of three regions; the Northern Region, Eastern Region and the Western Region. However, the Mid-Western Region was carved out of the old Western Region in
1963, though with its own political manoeuvres. According to Adejuyigbe (1973), the general feeling in the Western Region was that the Federal Government led by a northerner did not respond.

To the demand of both the Eastern and the Northern regions' minority demand for states rather both Eastern and Northern regional governments opposed it and the Federal Government never see anything wrong in it. Interpreting this would mean that the creation of the Mid-Western Region was done to reduce the power and the influence of Western Region in the parliament to the advantage of the Northern region. The differences among the three regions that made Nigeria, however, became clear with the emergence of three powerful; regionally-based and ethnically sustained political parties (The Northern People's Congress, National Convention of Nigeria Citizens and Action Group). The Northern People's Congress (NPC) basically representing Hausa/Fulani interest was led by Sir Ahmadu Bello, the National Convention of Nigeria Citizens (NCNC) dominated by the Igbos extraction was led by Dr Nnamdi Azikwe and the Action Group (AG) representing the interest of the Yoruba was led by Chief Obafemi Awolowo. Against this backdrop, one would say the foundation of ethnic politics that is rocking the boat Nigeria's political system today, was unwittingly constructed in the early years of Nigeria's polity.

Between 1960 and 1965 the ethnically oriented political arrangement threatened the existentiality of Nigeria as a nation; a situation that brought in the first military coup in January 1965 with late General Aguiyi Ironsi (an Ibo officer) as the Head of state the coup was said to have been ethnically motivated on the ground that all the political leaders of the Northern, Western and Mid-Western region were assassinated and the coup plotters who were arrested were kept in detention where they were treated as heroes, thus leading to a counter-coup that eventually produced Rtd. General Yakubu Gowon (from the Middle Belt) as the second Nigeria military head of state. October 1st, 1979 (after 13 years of military interregnum) marks the beginning of another democratic journey. Political parties as they were in the first Republic were formed along the ethnic line. The political scene and the actors were practically the same. The three major political parties in the first republic metamorphosed into new ones (NPC changed to Nigeria Peoples Party, NCNC metamorphosed into Nigeria Peoples Party and AG to the Unity Party of Nigeria). Their formation and leadership evidently reflected ethnic affiliation. Although these political parties still enjoy membership from other ethnic groups outside their political domain, nonetheless where they did, such memberships were significantly weak and politically insignificant. Nigeria, with the formation of Social Democratic Party (SDP) and National Republican Convention (NRC) in 1993 continued to experience this ethnic background of political parties in the aborted Third Republic.

It was believed that the defunct SDP enjoy more support from the Southern Regional states while NRC was more inclined to and enjoy more supports from mostly the states in the north. In the current democratic dispensation, the introduction of a rotational arrangement of the presidency by the Peoples' Democratic Party has made the office of the presidency a north/south affair. This, however, has not taken away ethnic voting patterns/sentiments from Nigeria political system. For example, Buhari, a “northerner” in the general election of 2015 won in almost all the states (Kano, Kaduna, Katsina, Kebbi, Zamfara, Sokoto, Adamawa, Gombe, Yobe, Bornu, Niger, Kwarra, Jigawa and Kogi) in the north (the same in 2019 general election); his stronghold showing the magnitude of the damage ethnicity has cause to Nigeria. Therefore, ethnic consideration in Nigeria polity is seen as more important than who a leader is and what such a leader can do to promote unity and stability. Other national elective offices involved in the rotational formula include that of Vice President, Senate President and Deputy Senate President, Speaker and Deputy Speaker of the House of Representatives. However, each of these political offices is manned by an elected individual from one of the six geo-political zones and none of the regions concurrently enjoy two of the offices. However, as it's in Nigeria's political environment, this system arguably may likely be a short-term remedy for the problem of ethnicism in the absence of good governance that engender a sustainable political system and by extension socio-political and economic development.
Ethnicity in Nigeria polity as it is today has become more persistent at every level. Conceivably, it has become the most potent political instrument for pursuing individual and group interests. Among the resultant negative effect of ethnic politics in Nigeria according to Babangida (2002) are wastage of human and material resources in ethnically stimulated crisis and communal clashes reinforcing the insubstantiality of the economy and political progression, threat to security of life and obviously property which has in no measure affected local and foreign investments and loss of confidence in the economy; increasing gaps in social relations among ethnic nationalities, structural suspicions and detestation for one another. This conflictual nature of Nigeria no doubt stems from its inter-ethnic struggle for political power and socio-economic resources; which has often been characterised by inter-ethnic discrimination in the distribution of political offices. A good example is the minister for Federal Capital Territory (FCT) which seems to have been exclusively reserved for a northerner, the first and the only southerner who has ever occupied the office was Mobolaji Ajose-Adeogun (1976-1979). The prevalence of ethnic politics in Nigeria may also be attributed to the failure of the Nigerian political system to contain the means through which various ethnic groups fight for economic and political power among themselves. Debatably, one of the factors that have contributed to this is the long and politically devastating period of military rule (1965-1979, 1983-1999); when Nigeria was run by the military as a quasi-federal system, in which the dreams and aspirations of the various ethnic groups have been overlooked. This is reinforced by the ruling Nigerian national elites who are ethnically stratified. Their aspirations for political power is not based on a compromise or sharing of values and thus disapprove of the demand for openness among various ethnic groups that constitute Nigeria, fair competition, local autonomy, and responsibility. In a pluralistic state such as Nigeria, these are values that are unconditionally necessary to provide a level playing ground for every ethnic group. Using the words of Brown (1994), can Adam Smith’s unseen [economic] hands be replicated in Nigeria’s multi-ethnic nature? In Nigeria, the political hands are too visible and powerful and tend to give some ethnic groups excessive political and economic advantage over others (the above table showing geopolitical zones in Nigeria put the three zones from the north at a better position to commandeer political resources/positions).

In the circumstances like this; political tension has always been the order of the day, hence the introduction of the principle of federal character in employment in the public sector which is intended to ensure fairness in the public sector. Significantly the employment and manipulation of ethnic loyalties by politicians in order to boost their chance of winning at the polls has fundamentally set one ethnic group against another with inestimable costs. This was identified by Osadolor (1998) that the structural disproportion of Nigeria’s federal framework is the most potent source of the fear of domination among various groups. What this translates to mean is that various ethnic groups believe that as long as “their son/daughter” is the leader; they are secured with regards to the distribution of socio-economic and political resources. This fear encourages competitive federalism, which strengthened the politics of winner takes all. It, therefore, means that unless this fear is removed, ethnic politics will continue to be a challenge to Nigeria’s political system.

5. Conclusion and Suggestions

This work argued that the pattern of the grouping which later resulted in the amalgamation of the ethnic groups in 1914 was the beginning of ethnophobia (ethnic fears) in Nigeria; the introduction of regional governments which brought about strong regional sentiment among regional political leaders spearheaded ethnic politics with its resultant effect on socio-political and economic development. It is quite noticeable that ethnicity has affected and has eating deep into the fibre of every aspect of the governing process in Nigeria, it will be highly misleading for anybody to think that ethnicity is not harmful to Nigeria and its quest for

<table>
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<tr>
<th>SN</th>
<th>Geopolitical Zone</th>
<th>States in the Geopolitical Zone</th>
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<tbody>
<tr>
<td>1</td>
<td>North Central</td>
<td>Benue, Kogi, Kwara, Nasarawa, Niger, Plateau</td>
</tr>
<tr>
<td>2</td>
<td>North East</td>
<td>Adamawa, Bauchi, Borno, Gombe, Taraba and Yobe</td>
</tr>
<tr>
<td>3</td>
<td>North West</td>
<td>Jigawa, Kaduna, Kano, Katsina, Kebbi, Sokoto and Zamfara</td>
</tr>
<tr>
<td>4</td>
<td>South East</td>
<td>Abia, Anambra, Ebonyi, Enugu and Imo</td>
</tr>
<tr>
<td>5</td>
<td>South-South</td>
<td>Akwa Ibom, Cross River, Bayelsa, Rivers, Delta and Edo</td>
</tr>
<tr>
<td>6</td>
<td>South West</td>
<td>Ekiti, Lagos, Ogun, Ondo, Osun and Oyo</td>
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sustainable political development; therefore, any socio-political and economic policy that will promote ethnic detestation could be calamitous for Nigeria federation. Significantly, ethnically divided societies tend to be divided in different ways. Given the case of Nigeria, divided societies can be politically fragmented into many contending groups. They can feature dominant majorities (e.g., Hausa/Fulani in the north, Yoruba in the West and Igbo in the East) or dominant minorities (e.g., the Tivs in the North Central and the Ijaws in the South West). The nature of the ethnic divide can thus have a significant influence on the way ethnic conflicts are manifested and consequently on the capacity of the political system to manage them (Reilly, 2000:163). One crucial factor influencing the relative success of the different states in implementing their ethnic strategy relates to the capability of the state to sufficiently and with good administrative and ideological capability implement.

Its ethnic management strategies in a reasonably competent way, without having a disruptive impact on the socio-political and economic system of the country (Brown, 1994) ethnic politics in Nigeria no doubt are a response to emotional needs for identity, security and political authority. It is, therefore, the quest for this political authority and power that has made some political leaders project themselves as the leader of this or that ethnic group, thereby dividing the country into hostile ethnic blocs. What this portends to mean is that if the threats with which members of in-group (the majority) or out-group (the minority) are faced would be reduced for political stability to thrive, Nigeria politics must be anchored on the need for the review of the constitutional and political structure of Nigeria to restore healthy political competition. As opposed to the existing outdated political mechanism imposed on Nigeria by the military under the 1999 Constitution of the Federal Republic of Nigeria as amended. If Nigeria must progress on her developmental journey; it is required that Nigeria has to develop political strategies based on structural and perceptual perspective. By structural it must involve political reforms at all level. From a perceptual perspective, it includes the elimination of misunderstanding brought about in the society in the name of ethnic politics. This, however, could be done when there is trust and close interaction with the contending parties; the ethnic groups and the state authority.

Meaning that; ethnic politics is significant to explain the prevalence of decay in Nigeria's political development; a problem that can be solved constitutionally while avoiding its lingering effects. Ethnic politics in Nigeria no doubt is underscored by the country's underdevelopment and weak economic growth. Thus, pointing to the need for a change in the country's approach to politics. Ethnic politics since independence has never favoured Nigeria, succinct to say that policymakers and politicians in the interest of political stability and egalitarian society must go all-out to build a conflict-free political system that will attract foreign investors, while enhancing economic development; apart from helping Nigeria to solidify its leadership positions as the largest economy in Africa. In multi-ethnic states such as the US, South Africa, Spain, Canada and Malaysia, where you come from is not a factor to becoming the leader but rather what you've got to contribute to the state's political and economic development.

Therefore, one of the key factors among others to the survival and a sustainable political system in Nigeria is where political tolerance is regarded as the political watchword, where every citizen notwithstanding their ethnic group respects the political rights of others not minding where they settled with appropriate political and economic privileges attached. Above all, for Nigeria to begin to witness socio-political and economic development ethnic politics must be transformed into mutually beneficial relationships. In order to achieve this in Nigeria, it's old and ineffective approaches to politics and development needs to be jettisoned and new socio-political and economic institutions as well as mechanisms that can progressively address poverty, revenue allocation, and other national issues must be built.

References


